Safeguarding Children and Young People
Policy, procedure and guidance

Table of Contents
1. About this document ................................................................. 1
2. Policy .................................................................................. 2
3. Procedures ........................................................................... 5
4. Guidance ............................................................................. 29
5. Relevant Resources ............................................................... 48
6. Annexes ............................................................................... 49

Status

<table>
<thead>
<tr>
<th>Approved by</th>
<th>Senior Leadership Team</th>
</tr>
</thead>
<tbody>
<tr>
<td>Last updated</td>
<td>January 2018</td>
</tr>
<tr>
<td>Date for review</td>
<td>January 2019</td>
</tr>
<tr>
<td>Owner</td>
<td>Strategic lead for safeguarding</td>
</tr>
<tr>
<td>Document control</td>
<td>All printed copies of this document are classified as uncontrolled. A controlled version of the document is available on the intranet.</td>
</tr>
</tbody>
</table>

This document contains:

**Policy** Broad statements that **MUST** be followed

**Procedure** Step by step instructions that **MUST** be followed

**Guidance** Recommended practice that **SHOULD** be followed
1. About this document

This document sets out what employees and volunteers must do when there are concerns that a child or young person is at risk, or has been abused. The Children’s Society is required to act to safeguard children and young people from abuse and neglect.

This document is in line with the legal framework set out in The Children Act 1989 and subsequent legislation, and all associated guidance, in particular Working Together to Safeguard Children 2015.

Definitions

**Child or young person:** Anyone who has not yet reached their 18th birthday.

**Adult at risk:** A person aged 18 or above who is unable to look after their own well-being, property, rights, or other interests, and is at risk of harm (either from another person’s behaviour or their own behaviour) because they have a disability, mental disorder, illness, or physical or mental infirmity. An adult at risk is more vulnerable to being harmed than other adults. For concerns about adults, see the [Safeguarding adults at risk of abuse policy and procedure](#).

**Employees:** Anyone employed by The Children’s Society, including agency employees and those on secondment or placement (including internships both paid and voluntary).

**Volunteers:** Anyone volunteering for The Children’s Society, regardless of their role, including trustees.
2. Policy
A broad statement that MUST be followed

Our values

2.1 Article 19 of the UN Convention on the Rights of the Child states, ‘every child should be protected from abuse’. Everyone at The Children’s Society has a responsibility to make sure that children are safeguarded and protected from abuse and neglect.

2.2 The Children’s Society’s vision is a country where children are free from disadvantage. One of the values of The Children’s Society is to be brave, fight injustice at every level, and be fearless in our determination to be listened to. We expose hard truths and are determined to turn words swiftly into actions.

2.3 This value is also reflected in our strategy to focus on severe and multiple disadvantage among the most marginalised young people. An important element of this is to put young people at the heart of our work, speaking up for them and protecting them from harm.

Our commitment to safeguarding

2.4 The Children’s Society makes sure that employees, volunteers and trustees are equipped to embed safeguarding within their day to day professional practice. The principles and practices of safeguarding are given a high priority.

2.5 All employees and volunteers have a responsibility to safeguard and promote the well-being of children, young people, and adults at risk by being responsible for the quality, efficiency, and effectiveness of their work. They must read and understand the full suite of safeguarding policies and procedures, and be aware of their safeguarding duties. They will be supported in this through training detailed in the procedure.

Important legislation

2.6 There are key pieces of legislation and national guidance that set out the framework for safeguarding children, young people and adults at risk, which must be followed:

- The Children Act 1989
- The Sexual Offences Act 2003
- The Children Act 2004
- The Children and Young Persons Act 2008
- The Care Act 2014
- The Children and Family Act 2014
- Serious Crime Act 2015
- Modern Slavery Act 2015

There is additional related national guidance, which also must be followed where appropriate:

- Safeguarding children in whom illness is fabricated or induced: Supplementary guidance to working together to safeguard children (DCFS, 2008)
- Adult safeguarding: Policy and procedures (SCIE, 2011)
- Safeguarding children who may have been trafficked: Practice guidance (2011)
- Clinical governance and safeguarding (Department of Health, 2010)
- Working together to safeguard children (HM Government, 2015)
- Child sexual exploitation: Definition and a guide for practitioners, local leaders and decision makers working to protect children from child sexual exploitation (Department for Education, 2017)
- Child sexual exploitation: Annexes to ‘definition and a guide for practitioners, local leaders and decision makers working to protect children from child sexual exploitation’ (Department for Education, 2017)

This policy, procedure and guidance covers the following areas:

- Child protection processes and making a referral to children’s social care
- Participating in statutory child protection processes
- Online safeguarding
- Complex abuse cases
- Preventing radicalisation
- Domestic abuse
- Child sexual exploitation

Other policies and procedures related to safeguarding across the organisation, which may also apply in specific situations and may need to be considered, include:

- Recruitment and selection policy
- Disclosure and barring checks
- Probation and induction policy
- Rules on conduct policy and procedure
- Health and safety
- Whistleblowing
- Feedback and complaints from service users
- Case recording and records management policy
- Lone working and personal safety
- Data protection
- IT policies
- Involvement in court proceedings
3. Procedures
Step by step instructions that MUST be followed

About abuse

3.1 Recognising abuse
Recognising the signs and indicators of abuse poses challenges for most professionals, especially those who are not required to respond to safeguarding concerns on a day to day basis. Guidance has therefore been provided in this document to assist with the signs and indicators.

3.2 Definitions of abuse
Abuse can be understood under the categories of: physical, sexual, neglect and emotional abuse. The full definitions of abuse are detailed in the guidance section of this document.

Our response

3.3 Responding to concerns, allegations or suspicions of abuse
If any person in The Children’s Society becomes aware of the signs and indicators of abuse, suspects, or is told that a child or young person is being, has been, or is likely to be abused or neglected, they must take action as set out in this procedure.

3.4 The spectrum of concerns
Concerns about abuse covers a broad spectrum, from the immediate risk of serious harm (where a referral to police or other agencies would be required) to ‘lower level’ indicators, that may require action such as a plan for further monitoring or referral to Early Help services. It is important to understand that these indicators could form part of a wider picture, and may need to be shared with other agencies. Lower level concerns can also become more significant if they occur frequently over a period of time. It is therefore important to make an informed, professional judgement when taking action. This should be done in consultation with managers, other agencies and children and young people themselves.

3.5 Responding to the child or young person when abuse is alleged, or signs and indicators are seen or heard
When responding to a disclosure of abuse from a child or young person, employees and volunteers should:

- Listen carefully to what is said and allow the child or young person to talk at their own pace.
- Be careful not to compromise potential evidence.
- Stay calm and find an appropriate opportunity in the discussion to explain the likelihood that information will need to be shared with other responsible people. Do not promise to keep secrets.
- Call the police if you believe the child or young person is at risk of immediate significant harm.

- Only ask questions for clarification and do not ask leading questions (leading questions may elicit answers, which could compromise evidence).

- Reassure the child or young person that they have done the right thing in telling you. Tell them what you will do next and who you will inform.

- As soon as possible after the discussions, make notes as a written record of what you have heard or seen. Discuss your concerns with your manager.

Where the concerns or allegations are about an adult in a position of trust within The Children’s Society, follow Managing Safeguarding Allegations or Concerns Regarding Employees or Volunteers policy, procedure and guidance.

3.6 Responding to an immediate risk of harm
If an employee or volunteer believes that a child is at immediate risk of harm or abuse, they must take immediate steps to protect that child. If the law has been, or is being, broken the police must be contacted using the following steps:

- Within the children and young people directorate (CYPD), the employee or volunteer must contact the police and then contact their line manager within two hours of the concern being raised.

- Outside of the CYPD, the employee or volunteer must contact the police and then contact their line manager within two hours of the concern. The line manager must then consult with the safeguarding team within three hours of the incident. The safeguarding team will advise on other steps that may be required.

- If an emergency arises outside of normal working hours (ie between 5pm and 9am on weekdays, or on weekends and statutory holidays), all employees and volunteers must use the emergency out of hours contact number (The Children’s Society staff members can view this on the intranet) to discuss the concern with a senior manager and notify them of the referral to the police.

3.7 Raising a safeguarding concern: outside of the CYPD
When an employee or volunteer outside of the CYPD identifies concerns that a child may be at risk of abuse or neglect, they must consult with a line manager within two hours. This will always lead to the manager consulting with the safeguarding team within three hours who will provide advice, guidance or instruction. Dependent on the issue, and skills and experience of the employee, the safeguarding team will make an informed decision on the level of support to be offered.

3.8 Raising a safeguarding concern: within the CYPD
When an employee or volunteer within the CYPD identifies concerns that a child is, or may be, at risk of abuse, they will consult with a line manager within two hours.
If there are concerns that a child is, or has been, at risk of abuse, a referral to the local authority children’s services in the area where the child is living (or is found) must be made by the employee, with guidance by the manager if required. If a volunteer has identified the concerns, an employee will be delegated to make the referral by the manager of the service, which must be carried out within one working day. A safeguarding workflow must be started on Mosaic on the same day the concerns are noted.

If the service manager decides there is no good reason to make a referral to the local authority children’s services, this must be recorded on Mosaic as a case note under the case note type, ‘Decision not to make a referral to social care’. This must include the reasons why this decision was reached.

3.9 Making a referral
A referral must be made to the local authority children’s services following the Local Children’s Safeguarding Board (LSCB) procedures. This must always be confirmed in writing.

The timing of such referrals must reflect the level of perceived risk of harm, but must not be longer than within one working day of identification or disclosure of harm or risk of harm. If concerns arise out of hours, referrals must be made to the local authority out of hours service.

Where practicable, concerns should be discussed with the parent, and agreement should be sought for a referral to the local authority children’s social care. This applies unless the seeking of agreement is likely to place the child at risk of significant harm through either delay, or the parent’s possible actions or reactions, for example, in circumstances where there has been a serious crime committed such as sexual abuse. Where a decision not to seek parental permission before making a referral to children's social care is made, the decision must be recorded and dated in the child's file with reasons. This should also be confirmed in the referral to children's social care.

3.10 Referral responses
A local authority social worker should make a decision about the type of response that is required within one working day of receiving a referral, and acknowledge receipt to the referrer.

If this does not occur within three working days, the employee making the referral or The Children’s Society service manager must contact the local authority children’s services again and, if necessary, ask to speak to a line manager to establish progress. If this response is not satisfactory then the escalation process must be followed (see section on escalation process).

If the employee is not satisfied with the response by the local authority, or believes it does not adequately address the risk of abuse, this must be raised with a The Children’s Society service manager on the same day that this conclusion is reached. The service manager will review the details of the case on the same day and make a decision to take action regarding any escalation required (see section on escalation process).
3.11 Quick view procedure: for employees within the CYPD

An employee is concerned that a child, young person, or others may be at risk

- If there are no signs / indicators of abuse for the child, young person, or others
  - Consult with manager

- If there are signs / indicators of abuse for the child, young person, or others
  - Contact and report concern to the police

  - If the child or young person is in immediate risk of harm
    - Refer to local authority by phone within one working day, if agreed
  - If the child or young person is not in immediate risk of harm
    - Consult with manager

Speak to manager within two hours

Record all actions on Mosaic

Refer to local authority by phone within one working day, if agreed

Confirm referral in writing using local SAB procedures (see section 6.1)

Out of office hours concerns
If an emergency arises outside of normal working hours (i.e. between 5pm and 9am on weekdays, or on weekends and statutory holidays), all employees and volunteers must use the emergency out of hours contact number [800 000 000 000] to discuss the concern with a senior manager and notify them of the referral to the police.

The Children’s Society staff members can view the out of hours number on the intranet

3.12 Quick view procedure: for employees outside the CYPD

An employee is concerned that a child, young person, or others may be at risk

- If there are signs or indicators of abuse for the child, young person, or others
  - Contact and report concern to the police

  - If the child or young person is in immediate risk of harm
    - Manager to contact the safeguarding team within three hours (see below for out of office hours)
  - If the child or young person is not in immediate risk of harm
    - Consult with manager

Speak to manager within two hours

Record all actions and communications

The safeguarding team will provide advice, guidance, or instruction
They will assist and make an informed decision on the level of support to be offered.

Out of office hours concerns
If an emergency arises outside of normal working hours (i.e. between 5pm and 9am on weekdays, or on weekends and statutory holidays), all employees and volunteers must use the emergency out of hours contact number [800 000 000 000] to discuss the concern with a senior manager and notify them of the referral to the police.

You must keep your manager informed of new concerns at all times.
Child protection plans, children in care, and local authority services

3.13 Working with local authority children’s services
There may be times when there are safeguarding concerns about a child or young person where the child or young person already has a child protection plan, is in care, or is in receipt of other services from the local authority.

In these instances, local authority children’s services will often not accept a formal safeguarding referral, despite employees at The Children’s Society’s feeling that current provisions are not adequate to deal with the new concern. If this occurs, the following steps must be taken:

- The new safeguarding concerns must be shared with the local authority within one working day and be confirmed in writing to the allocated social worker (or in their absence, their manager or the duty social worker) on the same working day.

- A safeguarding workflow must be started on Mosaic on the same day that the concerns are reported to the local authority children’s services.

- If the safeguarding concern is fully addressed within the existing child protection plan, this must be reported to the social worker in line with the plan, and confirmed in writing in the same timescales as above.

3.14 Receiving a response
The allocated social worker will inform the employee of their response to the new concern within two working days of the information being shared. If the employee is not satisfied with the response or believes it will not adequately address the risk of abuse or neglect, this must be raised with the service manager on the same day of this conclusion being reached.

The service manager will review the details of the case on the same day before making a decision, and taking action regarding any escalation required (see section on escalation process).

3.15 Making referrals to access Child in Need or early intervention services
When decisions are made by local authority children’s services that a child is not at risk of abuse, the local authority children’s services should consider if other services are required to be offered.

Employees in The Children’s Society’s CYPD must be familiar with the services on offer from the range of agencies, and how these are accessed in the area they work. Any referral or signposting by The Children’s Society to other agencies for help and support for a child and family must be recorded on the Mosaic case file.

Each local authority will have local agreements in place for early help assessments such as the Common Assessment Framework. These are all based on an agreed set
of principles and values, and reflect the statutory guidance in Working Together 2015. The aim is to facilitate the access to appropriate services across local boundaries and different agencies.

Early help assessments should identify what services the child needs and why the child and family require further support, to prevent the concerns from escalating to the stage that the child needs statutory services. The inter-agency early help assessments should be undertaken by a lead professional acting as a coordinator of support services, and as an advocate for the child. Local arrangements should be in place to promote effective early help assessments and services.

Following acceptance of a referral by the local authority children’s social care, a social worker should lead a multi-agency assessment under Section 17 of the Children Act 1989. Local authorities have a duty to ascertain the child’s wishes and feelings, and take account of them when planning the provision of services. Assessments should be carried out in a timely manner reflecting the needs of the individual child.

The Children’s Society contributing to a Section 47 inquiry

3.16 Initial strategy meeting
When a local authority decides from initial inquiries (or other means) that they have identified that a child has suffered, or is likely to suffer significant harm, they will convene an initial strategy meeting/discussion which instigates the Section 47 inquiry. This must take place within three days of the strategy meeting.

It is unlikely that The Children's Society will be directly involved in strategy meetings, as it is usually children's social care, the police and relevant health professionals who contribute. However, if an employee or volunteer is invited to participate or be asked to report into such a meeting, a service manager must be informed by the employee on the same working day that the invitation has been made.

The manager will review the case file and make sure that a designated employee is prepared to contribute to the meeting (such meetings are often on the phone). The employee must make a full record of decisions made at the meeting on the Mosaic case file.

3.17 Multi-agency checks as part of the section 47 inquiry
If a strategy meeting decides that multi-agency checks are required and The Children’s Society are working with a young person or their family, it is likely that the service will be contacted to contribute to these inquiries.

If an employee or volunteer is contacted by the local authority, they must notify the service manager on the same working day. The service manager will make sure that the employee is competent and understands the purpose of the checks. An employee, not a volunteer, will respond to such inquiries. It is important that case records are read, and employees or volunteers most recently working with the child or family are spoken to by the employee responding to the agency check. Any new concerns, changes in circumstance, unusual family or friends’ activity, or changes
in behaviour in the child must be shared with the local authority. If employees are aware of other agencies involvement, this must also be shared with the local authority.

Often agency checks are made by telephone and the information shared must be confirmed in writing to the local authority within one working day of the initial agency check call.

3.18 Section 47 inquiry outcomes
At the end of the Section 47 inquiry there are a number of possible outcomes:

- A decision to take no further action is made. If employees from The Children’s Society disagree with this outcome they must raise this with their manager on the same working day.

- A decision to provide other support services is made.

- Concerns are substantiated and the child is assessed to be at risk of significant harm. In these cases, there must be a child protection conference within 15 working days of the strategy discussion.

The Children’s Society attending a child protection conference

3.19 Who will attend
When The Children’s Society is invited to a child protection conference, the service manager will consult with the area manager, who will make a decision on the best person to attend. The only exception to this is when a The Children’s Society advocate is attending a child protection conference with a young person. On these occasions, only the service manager needs to be consulted.

3.20 Preparing a report
Relevant information or reports will be prepared for the meeting or conference. Written reports will be agreed with and countersigned by the area manager three days before the meeting. The written report must include details of:

- The Children’s Society’s involvement with the child and their family.

- Information, knowledge and concerns regarding the child’s development needs.

- A professional view on the capacity of the parents to meet the needs of the child within the family and environmental context.

- Which specific children are the subject of the conference, addressing any known circumstances for all children in the household.

If there is any doubt about whether to include a piece of information in a report, the advice of the records, archives and data protection manager and/or the strategic
lead for safeguarding must be sought prior to the report being shared with the family members or other agencies.

### 3.21 Sharing the report

In most cases, the author of the report will share it with the child and/or their family before the meeting, unless to do so would put the child at further risk of harm or would jeopardise any ongoing investigation. If the child or another family member disagrees with something in the report, and a difference of opinion remains after further discussion, this must be brought to the attention of the chair of the meeting either verbally or in writing. The service manager and area manager must also be informed of this disagreement.

The conference report must be made available to the conference chair at least two working days in advance of an initial conference and five days in advance of a review conference.

### 3.22 Attending the conference

Employees who have been directly involved with the family would usually be expected to attend the conference. The service manager and area manager will provide appropriate support to the employee attending a conference. For employees with minimal experience of such meetings, a service manager, area manager, or delegated senior worker will accompany employees to the conference (with the prior agreement of the conference chair).

Every effort must be made to ensure attendance by a representative of The Children’s Society at a case conference. On any occasion when attendance is not possible, apologies must be sent in advance to the conference chair and a written report must be submitted.

At the conference, employees will be invited to speak about the report. They will be expected to:

- Be open regarding any risks and/or concerns they have.
- Form a view from the contributions and reports at the conference and express a view.
- Respond to the question, ‘Has the child suffered significant harm?’
- Respond to the question, ‘Is the child likely to suffer significant harm in the future?’
- Respond to the question, ‘Should the child have a child protection plan?’

### 3.23 Conference outcomes: with a child protect plan

At the end of the conference, if agencies agree that a child requires a child protection plan The Children’s Society representative may be asked to:

- Contribute to the plan through the provision of services or monitoring and reporting.
- Become a member of the core group who will work with the family on the plan.

If a decision is taken that the child has suffered, or is likely to suffer, significant harm and therefore is in need of a child protection plan, the chair should determine which category of abuse or neglect the child has suffered, or is likely to suffer. The categories used are: physical, emotional, sexual abuse, or neglect.

3.24 Conference outcomes: with no child protection plan
If the conference decides that a child has not suffered, or is not likely to suffer, significant harm, it may not make the child the subject of a child protection plan.

The child may nevertheless require services to promote his or her health or development. In these circumstances, the conference should consider the child's needs and make recommendations for further help to assist the family in responding to them. Again, The Children's Society's representative can be asked to contribute to providing these services.

3.25 Recording the conference outcome
Whatever the outcome of the conference, The Children’s Society’s representative is responsible for making a record of their attendance and ensuring that the minutes of the meeting and any plan are recorded on the Mosaic case file.

Service managers are responsible for ensuring that child protection conference minutes are received and checked by employees who attended the meeting. Any amendments must be agreed with the service manager and submitted to the chair within the locally stipulated timeframe.

3.26 Disputing the conference outcome
If The Children’s Society’s representative does not agree with a decision or recommendation made at a child protection conference, their professional dissent will be recorded in the record of the conference. The local LSCB procedures to apply the escalation process for professional disagreements should be implemented as soon as practicable after the conference has concluded, and the area manager and area director must be informed on the same working day.

The Children’s Society contributing to a child protection plan

3.27 Child protection plans and the local authority
When a conference decides that a child should be the subject of a child protection plan, a qualified and experienced local authority children's social worker must be appointed as the lead social worker to coordinate all aspects of the inter-agency child protection plan. The Children's Society’s representative must not accept lead responsibility for a case. All children who have child protection plans must have a designated local authority social worker as the lead professional.

3.28 Core group
The core group is responsible for the detailed formulation and implementation of the child protection plan, as previously outlined at the conference. Agencies should make sure that members of the core group undertake their roles and responsibilities
effectively in accordance with the agreed child protection plan. All members of the core group are jointly responsible for:

- Collecting information to assist the lead social worker in completing the assessment.
- Participating in the compilation and analysis of the assessment.
- Specifying who should do what in relation to the plan, and by when.
- Carrying out their part in implementing the plan, including the commitment of identified resources.
- Monitoring and evaluating progress against specified outcomes for the child of the detailed child protection plan.
- Making recommendations to subsequent review conferences about future protection plans and the child's needs being met stipulating specific outcomes.
- Attending core group meetings and reviewing progress to make sure there is no drift in achieving the aims of the child protection plan.
- Making sure that the child protection plan sets out the frequency for all core group members to see the child and the frequency of all contacts.

All action points of core group meetings must be recorded. Analysis of the risk of harm to the child should be made, and all the information should be shared with the lead social worker and the core group. All core group members are responsible for keeping a record of the outcome of the meeting.

A full record of core group meetings must be kept, and a record must be made on the child’s Mosaic case file of what information was shared, and with whom. This is the responsibility of The Children’s Society’s representative on the core group. These records will be regularly reviewed by the service manager.

### 3.29 Outcomes and review conferences

A principal aim of the core group is to work with the family to reduce risk to a point where professionals can agree that there is no requirement for the child to have a child protection plan. This is reviewed at a child protection review conference, which should be held **within three months** of the initial child protection conference. Further reviews should be held at intervals of not more than six months, for as long as the child remains the subject of a child protection plan.

The Children’s Society must provide written reports for each conference whilst it is still directly involved with the child, or as part of the plan.

### 3.30 Management and employee responsibilities

Where The Children’s Society is providing a service to a child with a child protection plan, management and employees must have full oversight:
• **Area director**: The area director will make sure they have access to the details of each case through the provision of data and reporting.

• **Area manager**: The area manager is responsible for arranging a recorded supervisory discussion with the area director regarding any cases that are particularly concerning in their area.

At every supervision between area manager and service manager, the area manager will review all cases of children with a child protection plan and other cases of concern.

• **Service manager**: It is the responsibility of the service manager to arrange a recorded supervisory discussion with the area manager regarding any cases that are particularly concerning, noting updates, progress and planned actions on each case.

Service managers must also be aware of all occasions when there are new safeguarding concerns about a child, or where the child already has a child protection plan (and the new concern is not fully addressed in the plan), is in care, or is in receipt of other services from the local authority children’s services. As a result, they will not accept a formal safeguarding referral. It is the responsibility of the service manager to bring these cases to the attention of the area manager for supervisory discussions and escalation where appropriate. It is the service managers’ responsibility to make sure there is a recorded plan to respond to such circumstances, including within supervision with employees.

At every supervision between an employee and the service manager, they will discuss all cases where there is a child with a child protection plan or any child where there have been new safeguarding concerns. This will include progress, compliance with the plan, new concerns and any other relevant issues.

• **Employee**: Between formal supervisions it is the responsibility of the employee to alert the service manager of any increase in risk, new concerns or change of circumstances for the child.

Discussions and key decisions will be recorded by the supervisor on the employee/volunteer supervision file and copied onto the Mosaic case file for each child.

**Escalation process**

3.31 **General escalation process**

There may be occasions when an employee or volunteer believes that a local authority or another agency is not responding in an appropriate or timely way, and that safeguarding concerns are not being responded to.
In such circumstances, employees and volunteers within the CYPD must raise such concerns with their manager as they occur. In the first instance, service managers must contact the local authority team manager to discuss the decisions and issues. A record must be made of the outcome of this discussion on the Mosaic case file.

If the outcome does not address the safeguarding concerns, the area manager will become involved and the local LSCB escalation process will be followed. Whenever this process is activated, the area director will be notified. Full details of the escalation will be recorded on the Mosaic case file. If efforts to escalate a concern are not responded to appropriately by the local authority, the safeguarding team can be consulted by the service manager or area manager.

3.32 Specific escalation for a case conference
If any employee or volunteer holds sufficient concern that a child is at risk of significant harm when the local authority has decided not to call a conference, they must raise this with their line manager. The line manager must discuss this with the area director, who will notify and consult with the director of children and young people (CYP) and the strategic lead for safeguarding.

If concerns remain, The Children’s Society can formally request that local authority children’s social care convene an initial child protection conference. Statutory guidance states that children’s social care should convene a conference where one or more professionals, supported by a senior manager/named or designated professional, requests one.

Consulting The Children’s Society safeguarding team

3.33 When to consult the safeguarding team
If a safeguarding concern is noted outside of the CYPD, it will always lead to a consultation with the safeguarding team.

Within the CYPD, it is expected that responding to safeguarding concerns is a line management responsibility. However, should managers require advice, guidance or instruction, the safeguarding team can be consulted. This could be:

- When there is an unusual or particularly complex child safeguarding concern.

- When agencies are especially resistant to accepting a referral, or are not following LSCB / local authority procedures.

The safeguarding team must be consulted if:

- Any allegations are made against employees or volunteers (see Managing Safeguarding Allegations Regarding Employees and Volunteers policy, procedure and guidance).

- The death or serious injury of a child we are working with occurs.

- A Serious Case Review (SCR) is announced on a The Children’s Society case (see Serious Case and Domestic Homicide Reviews policy, procedure and guidance).
- Despite escalation, safeguarding issues are not being responded to appropriately by other agencies, and additional support is required.

### 3.34 Support from the safeguarding team

The safeguarding team provides a level of support dependent on individual circumstances. When they have provided support, they will confirm this in writing. Levels of support include:

- **Guidance:** The team offer guidance when the presenting issue is not particularly complex, for example if there is a minor issue that requires a quick phone call or email exchange. Involvement is usually brief and there is not a need for ongoing monitoring. There may not be a live safeguarding issue, or the issue could be related to procedural guidance or a low-level concern. First line managers will be copied in on the basis that the line manager must always be aware of concerns. The safeguarding team will not track or monitor guidance beyond the guidance offered.

- **Advice:** The team offer advice when the presenting issue is not particularly complex, however there is a need for action on a live safeguarding issue by an employee. If the issue is outside of the CYPD, the safeguarding team is likely to become actively involved in the case. First line managers will be copied in to make sure they have oversight of the advice and the actions required. The person seeking advice must report back outcomes of the actions taken to the safeguarding team, who will monitor and keep a record of the outcomes. If a line manager disagrees with the advice given by the safeguarding team, it will be initially raised with the strategic lead for safeguarding and if necessary escalated to the director of CYP.

- **Instruction:** This involves serious or complex safeguarding concerns that require in-depth interventions, referrals to other agencies, and a high level of monitoring and tracking. First and next line managers will always be copied in and, depending upon severity, up to director level. It may often involve cross departmental discussions and or inter-agency liaison. It usually includes referrals to other agencies. The outcome is always recorded and it is expected that senior managers will also track and monitor the case. Should a line manager disagree with the advice given by the safeguarding team, this will be initially raised with the strategic lead for safeguarding and if necessary escalated to the director of CYP.

**Safeguarding in specific circumstances: Transition planning**

### 3.35 The Children’s Society’s role in transition planning

When an employee or volunteer works with a child who is approaching the age of 18, and where there are already safeguarding concerns, they should establish from the local authority how the care needs of the young person will be placed at the forefront of any support planning.
Assessment of care needs should include issues of safeguarding and risk. Care planning must make sure that the young person’s safety is not put at risk through delays in providing the services they need to maintain their independence, well-being and choice. Planning must also consider:

- What information and advice the young person has received about adult safeguarding.
- Whether the needs for advocacy and support have been addressed.
- Whether a mental capacity assessment is needed and who will undertake it.

If The Children’s Society’s employees or volunteers are advocating for the young person, plans must be established for this provision.

### 3.36 Individual responsibilities

It is the responsibility of line managers to make sure any gaps in safeguarding transition planning with other agencies are discussed in supervision with employees and volunteers, and that a clear plan is developed on how this will be responded to.

It is the responsibility of employees and volunteers to inform their line manager of any responsibilities for safeguarding transition planning that The Children’s Society has taken on. The manager is responsible for ensuring such responsibilities are fully covered in the provision of the service.

### Safeguarding in specific circumstances: Complex organised or multiple abuse

#### 3.37 Defining complex and organised abuse

Complex and organised abuse may be defined as abuse involving one or more abusers and a number of abused children (related or non-related). It may take place in any setting. The adults concerned may be acting in concert to abuse children, acting in isolation, or may be using an institutional framework or position of authority (such as a teacher, coach, faith group leader, or in a celebrity position) to access and recruit children for abuse.

Such abuse can occur both as part of a network of abuse across a family or community and within institutions such as residential settings, boarding schools, day care, or in other provisions such as youth services, sports clubs, faith groups and voluntary groups. There will also be cases of children being abused via the use of electronic devices such as mobile phones, computers, games consoles etc. which access the internet, and in particular social networking websites. Although in most cases of complex and organised abuse, the abuser(s) is an adult, it is also possible for children and young people to be the perpetrators of such harm, with or without adult abusers.

#### 3.38 Process

When managing complex organised or multiple abuse cases, the following process will be followed:
- When an employee or volunteer at The Children's Society receives information that may indicate organised or multiple abuse has been, or is, taking place, the recipient of such information must inform their line manager **within two hours** of the concern coming to their attention. The relevant manager will then inform area director.

- The service manager will then make a referral **within three hours** to the police and a manager in the relevant children's social care services. If the concerns are about professionals working with children, the Designated Officer in the local authority (formerly known as the LADO) must also be informed, and the sensitives and complexity of the concern must be highlighted. The referral information must be confirmed in writing **within one working day** of the concern to the managers who were spoken to.

- The area director will inform the director of CYP, and the strategic lead for safeguarding must convene an internal teleconference meeting to take place **within one working day of the concern**. This will include the service manager, area manager, a member of the safeguarding team, and the employee who initially noted the concern. This meeting will ensure:
  
  o The safety and welfare of the child/children are being duly considered by all.
  
  o The preparations for any joint work with other agencies are in place.
  
  o Relevant records have been or are being secured.
  
  o Employees are being appropriately supported.

- A multi-agency strategy meeting/discussion will usually be arranged by a Manager of Children’s Social Care to assess the need for future action and, in particular, whether a criminal investigation should take place. Nominated senior staff from children’s social care and the police would usually attend such a meeting, as well as senior staff from Health and Education. Other agencies (including The Children's Society) can be invited to ensure coordination across local authority boundaries as well as police force boundaries. These agencies can also be invited to contribute to a specialist aspect of the investigation. An area manager/service manager would attend this meeting.

- Where a multi-agency strategy meeting/discussion confirms that the investigation will relate to organised or multiple abuse, it will appoint a multi-agency Strategic Management Group to oversee the process. The group will:
  
  o Make and record a decision about the need for independence to investigate the allegations.
  
  o Agree the terms of reference for the team and their accountability.
Agree the timing and parameters of their enquiries and investigation.

Make sure that appropriate resources are deployed to the team, including access to legal and other specialist advice, resources and information.

Make sure members of the team are themselves supported with personal counselling if necessary.

Make sure suitable accommodation and administrative support are available for the team.

- An internal briefing note setting out the issues and the potential implications will be provided by email from the area manager to the director of CYP and the strategic lead for safeguarding within one day of attending the meeting.

- The safeguarding team will convene a steering group to oversee operational involvement in the case. The strategic lead for safeguarding will chair meetings of the group and minutes will be taken.

As well as the day to day operational involvement in a case, the following will need to be considered:

- Media involvement (if applicable) needs careful management, and requires clear and open communication between the media team and service employees. This will make sure that everyone involved understands decisions on whether or not The Children’s Society engages with the media around a specific case. The police and local authority will need to be involved in any decision to engage the media.

- How records are kept for such cases and how information systems need to be equipped to manage the case record requirements of cases such as this, for example, the capability to lock down electronic case files for affected service users if an SCR is commissioned, and the ability to set up confidential, password protected email boxes/directories.

Safeguarding in specific circumstances: Domestic abuse or violence

3.39 Definition of domestic abuse
Domestic abuse is defined as any incident or pattern of incidents of controlling, coercive or threatening behaviour, violence and abuse between those aged 16 or over, who are or have been intimate partners or family members regardless of gender and sexuality. This can encompass, but is not limited to, the following types of abuse:

- Psychological
- Physical
- Sexual
- Financial
Emotional

Within such patterns of behaviour, the following must also be considered:

- **Controlling behaviour:** A range of acts designed to make a person subordinate and/or dependent by isolating them from sources of support, exploiting their resources and capacities for personal gain, depriving them of the means needed for independence, resistance and escape, and regulating their everyday behaviour.

- **Coercive behaviour:** An act or a pattern of acts of assault, threats, humiliation and intimidation or other abuse that is used to harm, punish or frighten their victim.

### 3.40 Intervention principles

Three key imperatives of any intervention for children living with domestic violence and abuse must be considered, in this order:

- To protect children, including unborn children, living in the home.
- To empower adult victims to protect themselves and their children.
- To hold the abuser accountable for the abuse and provide opportunities for them to change their behaviour.

If a disclosure is made to an employee, it should be recognised that this may be the first or only time that the child or adult has disclosed this, and employees must never assume that other people or agencies are aware of it and addressing the issue. A disclosure will enable an assessment of the risks of harm, to the person making the disclosure and/or others around them, to be undertaken. When conducting such assessments, the employee must consider the need to offer children and adults the opportunity of being seen alone and in private to ask if they are experiencing or have previously experienced domestic violence or abuse.

It is imperative that employees, volunteers and line managers take into consideration that 'low level' incidents of known domestic abuse may only be a small part of what is taking place, and that such incidents have a long-term accumulative impact upon a child within the household.

Adults experiencing abuse will usually, though not always, be well placed to predict the risks faced and the likelihood of further abuse, and must therefore be encouraged and supported to complete a personal risk assessment.

### 3.41 Raising concerns

When employees or volunteers become aware that a child, young person or adult family member they are working with is experiencing, or has experienced, domestic violence or abuse (whether as a victim, bystander or perpetrator) they will discuss this concern on the same working day with their line manager. The line manager will make a supervisory record of such discussions, including decisions on actions that are to be taken, and by whom.
The exception to this is when the concerns present an immediate threat to the safety and welfare of the child. In such instances, employees or volunteers must take care not to put themselves at risk, and to seek the assistance of the police.

3.42 Referrals
A child who is within the household where there is domestic abuse may be considered a child in need, and therefore a referral for such services must be made (see section 3.9).

If at any time a view is reached that an incident, or an accumulation of incidents, may be placing a child at risk of significant harm, a referral must be made.

3.43 Considerations when assessing harm
When assessing harm and the needs of a child living with domestic violence and abuse, the following points must be considered:

- The frequency and severity of the abuse, how recently and where the abuse took place.
- Whether the child was or has ever been present when abuse has occurred.
- The age and vulnerability of the child.
- What the child does while the abuse is happening.
- Whether the child ever intervened, or if are they likely to (try to) intervene in the future.
- Whether the child been physically threatened or sustained any injury.
- The child’s description of the effects upon themselves, their siblings and their parent/carer.
- Whether the child is being made to participate in, or witness, acts of abuse against a parent/carer or sibling.
- Whether the child used physically or emotionally to exert control over a parent/carer.
- Whether the non-abusing parent/carer able to meet the child’s immediate and long-term needs.
- Whether the child or the adult victim(s) been locked in the house or prevented from leaving it.
- Whether the abuse is connected with any other factors that undermine parenting capacity (such as alcohol or substance misuse or mental health issues).
• Whether any weapons have been used, or if there has ever been a threat to use a weapon.

• Whether actual or threatened ill-treatment of animals has been used to control the child and/or a parent or carer.

• Whether physical abuse has been directed or threatened towards a pregnant woman and her unborn child.

Safeguarding in specific circumstances: Online safeguarding

The Children’s Society recognises that the use of information technology is an essential part of life, particularly an intrinsic part of the experience of children and young people that can be greatly beneficial to all. However, technology also presents challenges in terms of responsible use, and if misused, it can be harmful.

The Children’s Society has a comprehensive IS user policy and procedure for employees and volunteers, which applies to all users of Charityshare IT systems including contractors, temporary employees, volunteers, service users (i.e., children) parents/carers and partner organisations.

3.44 Raising an online safeguarding concern: Children and young people

If an employee or volunteer has a safeguarding concern that a child or young person is being, or has been, subjected to physical, sexual and emotional abuse through the use of information and communication technology (ICT), which can include bullying via mobile telephones or online (internet) with verbal and visual messages, they must make a referral (see section 3.9).

It may be that an employee or volunteer has concerns about a child’s online behaviour, where the behaviour does not warrant a referral to social care. In such cases, the information about the child must be shared in a supervisory discussion with a line manager, and the information added to the child’s case notes on Mosaic. This must include a record of the basis on which a referral to children’s social care is not made, and how this is to be kept under review.

3.45 Raising an online safeguarding concern: Employees and volunteers

If an employee or volunteer finds or suspects that a fellow employee or volunteer is conducting online activity that is inappropriate or illegal, they must report it to their line manager, the strategic lead for safeguarding, and the information systems director within one hour of the concern being noted. They must not inform the employee or volunteer of the concern. The Managing Safeguarding Allegations or Concerns Regarding Employees or Volunteers policy, procedure and guidance must also be followed, which will include the manager contacting HR for advice and guidance.

Where material that appears to be inappropriate or illegal is found to be present in employees’ emails, network drives or mobile devices, the line manager must inform the information systems director within one hour. The information systems director will then secure the records. The safeguarding team must be informed, who will
liaise with the information systems director and arrange for the relevant IT equipment to be secured.

Where a manager suspects that data has been deleted prior to the reporting of the incident, the manager must request that it is recovered by the information systems director for the purpose of any investigation. All activity concerning the incident, (including who raised it, how it came to their attention, and what steps are being taken to deal with it) must be recorded setting out dates, times and names of those involved at every stage.

The Managing Safeguarding Allegations or Concerns Regarding Employees or Volunteers policy, procedure and guidance must be followed. The information systems director will appoint a manager to assist with the process. The following related policies and guidance may also be referred to:

- **IT User policies and procedures**
- **Staff and Volunteers’ Responsibilities policies**

### Safeguarding in specific circumstances: Prevent radicalisation

This part of the procedure sets out what employees and volunteers must do when they have concerns that a child or young person is drawn into violence, or they are exposed to the messages of extremist groups that may recruit them into terrorism.

#### 3.46 About the Government Counter Terrorism Strategy

The current Government Counter Terrorism Strategy is made up of four strands:

- **Pursue**: Aims to stop terrorist attacks in the UK and against UK interests overseas.

- **Prevent**: Aims to stop radicalisation, reduce support for terrorism and violent extremism and discourage people from becoming terrorists.

- **Protect**: Aims to strengthen against terrorist attacks, including borders, utilities, transport, infrastructure and crowded places.

- **Prepare**: Aims to mitigate the impact of a terrorist incident where it cannot be stopped.

The Prevent strand is at the forefront of this strategy and most relevant to those working with children and young people. Where there has been an identification of vulnerability factors, the Prevent objectives are to:

- Challenge the ideology behind violent extremism and support mainstream voices.
- Disrupt those who promote violent extremism and support people living in the communities where they may operate.

- Support individuals who are vulnerable to recruitment, or have already been recruited by violent extremists.

- Increase the resilience of communities to violent extremism.

- Address grievances which ideologues are exploiting.

- Develop supporting intelligence, analysis and information.

- Improve strategic communications.

3.47 Prevent radicalisation and The Children’s Society

Current legislation requires all agencies working with children and young people to play a role in preventing and deterring the possible radicalisation of children and young people, whether on grounds of religion, culture or for other ends.

Employees or volunteers may become aware of a situation or information that a violent act is imminent, or where weapons or other materials may be in the possession of a young person or member of his or her family. In this situation, a 999 call to the police must be made by the employee or volunteer as soon as it is safe to do so. They must then contact their line manager straight away for guidance and support.

If there are concerns by employees or volunteers that a child or young person is vulnerable to being drawn into terrorism, they must discuss their concerns with a line manager within one working day of the concern being noted. The following process will then be followed:

- The line manager and employees will review the case records, and make a referral to the local authority children’s services following the guidance in the local LSCB procedures. This must be completed within one working day of the discussion with the line manager. Whilst many of these referrals will be received by local authorities as Child in Need services or early intervention services, the referral must be recorded on Mosaic in a safeguarding workflow.

- While the nature of the risk to the child or young person may raise security issues, the process must not be seen differently from dealing with the likelihood of significant harm or vulnerability due to the exposure to other influences.

- Consideration must be given to the possibility that sharing information about the concerns with the parents may increase the risk to the child, and it may therefore not be appropriate to inform the parent at the referral stage.
3.48 Channel Panel
It may be that the case is seen as more appropriately referred to the Channel Panel (established by local authorities under provisions in the Counter-Terrorism and Security Act 2015). Channel is an early intervention, multi-agency panel designed to safeguard vulnerable individuals from being drawn into extremist or terrorist behaviour, and arranges support to be provided to those individuals.

Channel works in a similar way to existing multi-agency partnerships. The Channel Panel is chaired by the local authority and works with multi-agency partners to collectively assess the risk to an individual and decide whether an intervention is necessary.

If a Channel intervention is required, the panel works with local partners to develop an appropriate individualised support package. Partnership involvement makes sure that those at risk have access to a wide range of support. The support package is monitored closely and reviewed regularly by the Channel Panel.

3.49 Further information
For further reading on the Prevent strategy and radicalisation, refer to the following resources:

- Prevent strategy review
- Safer internet
- Prevent guidance for England and Wales
- Prevent duty: Departmental advice for schools and colleges

Implementing this policy and procedure
The Children’s Society makes sure that employees and volunteers are equipped to embed safeguarding within their day to day professional practice. They will be supported in this through training.

3.50 Training: Employees
There are a number of training protocols for employees and volunteers of The Children’s Society, depending on their roles and duties:

- **All employees**: Must complete the online course An Introduction to Safeguarding (Virtual College) within the first two weeks of commencing employment.

- **All employees in contact with children, young people or adults at risk**: Must also complete the online course Awareness of Child Abuse and Neglect, foundation (Virtual College)

  Within six months of commencing employment these employees must also attend: Safeguarding induction face-to-face course (delivered by the safeguarding trainer).
Then they must also attend Update Refresher training at least every three years (delivered by the safeguarding trainer).

**All managers (excluding retail) who have any contact with children, young people or adults who may be at risk, or who manage employees that do:** Must also complete the online courses: Awareness of Child Abuse and Neglect, foundation (Virtual College) and Safeguarding and Leadership (Virtual College)

Within six months of starting employment, they must also attend the Safeguarding Induction face-to-face course (delivered by the safeguarding trainer).

They must attend Update Refresher training at least every three years (delivered by the safeguarding trainer).

- **Retail managers and employees who have any regular or infrequent contact with children, young people or adults who may be at risk, or who manage employees or volunteers who do:** Must complete the online course An Introduction to Safeguarding (Virtual College), preferably within the first two weeks of commencing employment, but always within six months of their start date.

  Then they must also attend at a tailored four-hour Update Refresher training (delivered by the safeguarding trainer) with a two-thirds focus on safeguarding adults at risk, at least every three years.

- **Non-CYPD teams:** In addition to An Introduction to Safeguarding (Virtual College), which all colleagues must complete, further specialist tailored training will be made available to make sure that employees and volunteers are up to date with the policy, procedures and expected practice (delivered by the safeguarding trainer).

### 3.51 Training: Volunteers

There are a number of training protocols that volunteers of The Children’s Society must follow:

- **CYPD Volunteers in contact with children, young people or adults at risk:** Must complete the online course An Introduction to Safeguarding (Virtual College) preferably within the first two weeks of commencing employment, but always within four months of their start date.

  Then they must also attend the Safeguarding Induction face-to-face course (currently delivered by volunteer coordinators in the CYPD) within one month of their start date.

  Then they must attend the Update Refresher training (delivered by the safeguarding trainer) at least every three years.
There is also safeguarding information in the volunteer handbook (which each volunteer must receive) and they must sign the safeguarding agreement page at the end of the handbook.

- **Volunteers not in CYPD or retail, but in contact with children, young people or adults at risk:** Must complete the online course An Introduction to Safeguarding (Virtual College) within the first two weeks of commencing volunteering.

  They must also attend Safeguarding Induction face-to-face course (delivered by the safeguarding trainer).

- **Retail volunteers and volunteers who do not have any contact with children:** Will be guided by managers and recommended to complete An Introduction to Safeguarding (Virtual College). They will be given a volunteer handbook, which contains information about safeguarding, and must sign the safeguarding agreement at the end of the handbook.
4. Guidance
Recommended practice that SHOULD be followed

Types of abuse

4.1 Abuse
A form of maltreatment of a child. Somebody may abuse or neglect a child by inflicting harm or failing to act to prevent harm. Children may be abused in a family or in an institutional or community setting by those known to them or, more rarely, by others (for example via the internet). They may be abused by an adult or adults, or another child or children.

4.2 Physical abuse
Physical abuse may involve hitting, shaking, throwing, poisoning, burning or scalding, drowning, suffocating, or otherwise causing physical harm to a child. Physical harm may also be caused when a parent fabricates the symptom of, or deliberately induces illness in a child.

4.3 Emotional abuse
Emotional abuse is the persistent emotional maltreatment of a child, to cause severe and persistent effects on the child's emotional development, and may involve:

- Conveying to children that they are worthless, unloved, inadequate, or valued only insofar as they meet the needs of another person.

- Imposing age or developmentally inappropriate expectations on children. These may include interactions that are beyond the child's developmental capability, as well as overprotection and limitation of exploration and learning, or preventing the child from participating in normal social interaction.

- Seeing or hearing the ill treatment of another, for example where there is domestic violence and abuse.

- Serious bullying, causing children to frequently feel frightened or in danger.

- Exploiting and corrupting children.

Some level of emotional abuse is involved in all types of maltreatment of a child, though it may occur alone.

4.4 Sexual abuse
Sexual abuse involves forcing or enticing a child or young person to take part in sexual activities, not necessarily involving a high level of violence, whether or not the child is aware of what is happening.

The activities may involve physical contact, including assault by penetration (for example rape or oral sex) or non-penetrative acts such as masturbation, kissing, rubbing and touching outside of clothing.
Sexual abuse includes non-contact activities, such as involving children in looking at pornographic materials (including online and with mobile phones) or in the production of pornographic materials, watching sexual activities or encouraging children to behave in sexually inappropriate ways, or grooming a child in preparation for abuse (including via the internet).

Sexual abuse is not solely perpetrated by adult males. Women can also commit acts of sexual abuse, as can other children.

Sexual abuse includes the abuse of children through sexual exploitation.

Penetrative sex where one of the partners is under the age of 16 is illegal, although prosecution of consenting partners of similar age is not usual. However, where a child is under the age of 13, it is classified as rape.

4.5 Neglect
Neglect is the persistent failure to meet a child's basic physical and/or psychological needs, likely to result in the serious impairment of the child's health or development. Neglect may occur during pregnancy as a result of maternal substance misuse, maternal mental ill health or learning difficulties, or a cluster of such issues. Where there is domestic abuse and violence towards a carer, the needs of the child may be neglected. Once a child is born, neglect may involve a parent failing to:

- Provide adequate food, clothing and shelter (including exclusion from the home, or abandonment).
- Protect a child from physical and emotional harm or danger.
- Ensure adequate supervision (including the use of inadequate caregivers).
- Ensure access to appropriate medical care or treatment.
- Neglect of, or unresponsiveness to, a child's basic emotional, social and educational needs.

4.6 Child sexual exploitation
The definition of child sexual exploitation is: ‘A form of child sexual abuse. It occurs where an individual or group takes advantage of an imbalance of power to coerce, manipulate or deceive a child or young person under the age of 18 into sexual activity, (a) in exchange for something the victim needs or wants, and/or (b) for the financial advantage or increased status of the perpetrator or facilitator. The victim may have been sexually exploited even if the sexual activity appears consensual. Child sexual exploitation does not always involve physical contact; it can also occur through the use of technology.’

Child sexual exploitation is a complex form of abuse, which can be difficult for those working with children to identify and assess. The indicators for child sexual exploitation can sometimes be mistaken for ‘normal adolescent behaviours’. It requires knowledge, skills, professional curiosity, and an assessment (to analyse the
risk factors and personal circumstances of individual children) to make sure that the signs and symptoms are interpreted correctly, and appropriate support is given.

Even where a young person is old enough to legally consent to sexual activity, the law states that consent is only valid where they make a choice, and have the freedom and capacity to make that choice. If a child feels they have no other meaningful choice, are under the influence of harmful substances, or fearful of what might happen if they don’t comply (all of which are common features in cases of child sexual exploitation) consent cannot legally be given, whatever the age of the child.

One of the key factors in most cases of child sexual exploitation is the presence of some form of exchange (sexual activity in return for something) for the victim and/or perpetrator or facilitator.

Where it is the victim who is offered, promised or given something they need or want, the exchange can include both tangible rewards (for example, money, drugs or alcohol) and intangible rewards (for example, status, protection or perceived receipt of love or affection). It is critical to remember the unequal power dynamic within which this exchange occurs, and to remember that the receipt of something by a child/young person does not make them any less of a victim. It is also important to note that the prevention of something negative can also fulfil the requirement for exchange, for example a child who engages in sexual activity to stop someone carrying out a threat to harm his/her family.

Whilst there can be gifts or treats involved in other forms of sexual abuse (for example, a father who sexually abuses a child, but also buys the child toys), it is most likely referred to as child sexual exploitation if the ‘exchange’ is the core dynamic at play.

Where the gain is only for the perpetrator/facilitator, there is most likely a financial gain (for example money, discharge of debt, or free/discounted goods or services) or increased status, as a result of the abuse. If sexual gratification, or exercise of power and control, is the only gain for the perpetrator (and there is no gain for the child/young person) this would not normally constitute child sexual exploitation, but should be responded to as a different form of child sexual abuse.

4.7 Considerations around language and CSE

The following table outlines terms that should not be used when discussing or recording issues of CSE, and includes a list of suggested alternative phrases that are more appropriate.

<table>
<thead>
<tr>
<th>Inappropriate term</th>
<th>Alternative phrases</th>
</tr>
</thead>
<tbody>
<tr>
<td>‘Putting themselves at risk’</td>
<td>• ‘The child may have been groomed.’</td>
</tr>
<tr>
<td></td>
<td>• ‘The child is at an increased vulnerability to being abused and/or exploited.’</td>
</tr>
<tr>
<td></td>
<td>• ‘A perpetrator may exploit the child’s increased vulnerability.’</td>
</tr>
<tr>
<td>Sexual activity with…’</td>
<td>‘The child has been sexually abused.’</td>
</tr>
<tr>
<td>------------------------</td>
<td>--------------------------------------</td>
</tr>
<tr>
<td></td>
<td>‘The child has been raped.’</td>
</tr>
<tr>
<td></td>
<td>‘There are reports of sexual abuse.’</td>
</tr>
<tr>
<td></td>
<td>‘The child has described sexual activity, however concerns exist that they child may have been groomed and/or coerced.’</td>
</tr>
<tr>
<td>‘Sexually active since [age under 13]’</td>
<td>‘The child has been raped’.</td>
</tr>
<tr>
<td></td>
<td>‘The child has been / may have been sexually abused.’</td>
</tr>
<tr>
<td></td>
<td>‘Concerns exist that the child may have been coerced, exploited, or sexually abused.’</td>
</tr>
<tr>
<td>‘Has been contacting adult males/females via phone or internet’</td>
<td>‘Adult males/females may have been contacting the child.’</td>
</tr>
<tr>
<td></td>
<td>‘The child may have been groomed.’</td>
</tr>
<tr>
<td></td>
<td>‘There are concerns that the adult is facilitating’</td>
</tr>
<tr>
<td>Communication with a child.</td>
<td></td>
</tr>
<tr>
<td>-----------------------------</td>
<td></td>
</tr>
<tr>
<td>▪ ‘The child is vulnerable to online perpetrators.’</td>
<td></td>
</tr>
<tr>
<td>▪ ‘There are concerns that others may be using online technology to access or abuse the child.’</td>
<td></td>
</tr>
<tr>
<td>▪ ‘Adults appear to be using a range of methods to communicate with the child.’</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>‘Offering him/her drugs seemingly in return for sex’</th>
</tr>
</thead>
<tbody>
<tr>
<td>▪ ‘The child is being sexually exploited.’</td>
</tr>
<tr>
<td>▪ ‘There are concerns that the child has been raped.’</td>
</tr>
<tr>
<td>▪ ‘Perpetrators are sexually abusing the child.’</td>
</tr>
<tr>
<td>▪ ‘The child is being sexually abused.’</td>
</tr>
<tr>
<td>▪ ‘The child’s vulnerability regarding drug use is being used by others to abuse them.’</td>
</tr>
<tr>
<td>▪ ‘The perpetrators have a hold over the child by the fact that they have a drug dependency.’</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>‘In a relationship with…’</th>
</tr>
</thead>
<tbody>
<tr>
<td>▪ ‘The young person says that they are in a relationship with a person and there are concerns about that person’s age, the imbalance of power, exploitation and offending. The young person has been / is being groomed, exploited and controlled.’</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>‘Involved in CSE’</th>
</tr>
</thead>
<tbody>
<tr>
<td>This implies there is a level of choice regarding the child being abused. A 5 year old would never be referred to as being involved in sexual abuse for the same reasons. The appropriate phrasing is:</td>
</tr>
<tr>
<td>▪ ‘The child is vulnerable to being sexually exploited’</td>
</tr>
<tr>
<td>▪ ‘The child is being sexually exploited.’</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>‘Promiscuous’</th>
</tr>
</thead>
<tbody>
<tr>
<td>This puts the blame on the child and implies they know what may be happening, and therefore is not seen by practitioners as exploitative or abusive. This word is often used to describe female’s behaviour.</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>‘Prostituting themselves’</th>
</tr>
</thead>
</table>
| This completely misses that the child is being controlled and manipulated. Changes in legislation have meant that child prostitution is no longer an acceptable term and should never
<table>
<thead>
<tr>
<th>'Boyfriend/girlfriend'</th>
<th>Children have been challenged in court with practitioner’s recordings where their practitioner has referred to the perpetrator as the child’s boyfriend or girlfriend.</th>
</tr>
</thead>
</table>
| Drug running / ‘He/she is drug running’ | - ‘Child criminal exploitation’ (CCE)  
- ‘The child is being trafficked for purpose of criminal exploitation.’ |
| ‘Recruit/run/work’ | This implies there is a level of choice or control by the child regarding their exploitation, and does not take into consideration grooming, coercion, threats or intimidation. The appropriate phrasing is:  
- ‘The child is being criminally exploited.’ |
| ‘He/she is choosing this lifestyle’ | Again, this implies there is a level of choice or control by the child regarding their exploitation, and does not take into consideration grooming, coercion, threats or intimidation. The appropriate phrasing is:  
- ‘The child is being criminally exploited.’ |
| ‘Spending time / associating with “elders”’ | - ‘The young person says that they are friends with a person and there are concerns about that person’s age, the imbalance of power, exploitation, offending.’  
- ‘The young person has been groomed, exploited, controlled.’  

*Nb. If the ‘elder’ is under the age of 18 years old, this will need to be considered using child protection processes.* |
| ‘Offering him/her drugs seemingly in return for sex or to run drugs’ | - ‘The child is being sexually/criminally exploited.’  
- ‘The child is being criminally exploited through drug debt.’  
- ‘There are concerns that the child has been raped.’  
- ‘Perpetrators are sexually abusing the child.’  
- ‘The child is being sexually abused.’  
- ‘The child’s vulnerability regarding drug use is being used... |
The perpetrators have a hold over the child by the fact that they have a drug dependency.

---

**Domestic violence and abuse**

### 4.8 Defining domestic violence and abuse

The definition of ‘domestic violence and abuse’ was updated by the Home Office in March 2013 to include the reality that many young people experience domestic abuse and violence in relationships at a young age. They may therefore be children in need or likely to suffer significant harm.

The definition from the Home Office is: ‘Any incident or pattern of incidents of controlling, coercive or threatening behaviour, violence and abuse between those aged 16 or over, who are or have been intimate partners or family members regardless of gender and sexuality. Domestic violence and abuse can manifest itself in a variety of ways including physical, emotional and psychological abuse. It also includes sexual and financial abuse and the imposition of social isolation. Often it will involve a combination of these behaviours which are used by one individual to dominate another.’

The main characteristic of domestic violence and abuse is that the behaviour is intentional, and calculated to exercise power and control within a relationship. The abuser may be a current or former intimate partner of the victim or a family member, whether a parent, child or sibling.

Domestic violence and abuse can involve women being abused by their male partner, men being abused by their female partners, men or women being abused within same sex relationships or young people abusing other family members, as well as older people in families being abused by younger relatives. Domestic violence and abuse occurs irrespective of social class, racial, ethnic, cultural, religious or sexual relationships or identity.

It covers any incident or pattern of incidents of controlling, coercive or threatening behaviour, violence or abuse by anyone aged 16 or over towards current or former intimate partners or family members, regardless of gender or sexuality. This can encompass, but is not limited to, the following types of abuse:

- Psychological
- Physical
- Sexual
- Financial
- Emotional
4.9 Defining controlling and coercive behaviour

Controlling behaviour is a range of acts designed to make a person subordinate and/or dependent by isolating them from sources of support, exploiting their resources and capacities for personal gain, depriving them of the means needed for independence, resistance and escape and regulating their everyday behaviour.

Coercive behaviour is an act or pattern of acts of assault, threats, humiliation and intimidation or other abuse that is used to harm, punish, or frighten the victim. Examples of these behaviours are:

- **Psychological/Emotional abuse**: Intimidation and threats (for example, against children or family pets), social isolation, verbal abuse, humiliation, constant criticism, enforced trivial routines, marked over-intrusiveness.

- **Physical violence**: Slapping, pushing, kicking, stabbing, damage to property or items of sentimental value, attempted murder or murder.

- **Physical restriction of freedom**: Controlling who the mother or children see, where they go, what they wear or do, stalking, imprisonment, forced marriage.

- **Sexual violence**: Any non-consensual sexual activity, including rape, sexual assault, coercive sexual activity or refusing safer sex.

- **Financial abuse**: Stealing, depriving or taking control of money, running up debts, witholding benefits books or bank cards.

The definition of domestic violence and abuse also includes so called 'honour'-based violence, female genital mutilation (FGM) and forced marriage, and is clear that victims are not confined to any one gender or ethnic group.

4.10 Supporting those living with domestic violence

It is of note that The Children’s Society cannot address all the needs of those it works with who are affected by domestic violence and abuse, whether as victims, bystanders or perpetrators. It is therefore important that employees and volunteers who identify domestic violence and abuse work in partnership with children’s social care and the police to make sure that interventions are effective to safeguard the children and adults we provide a service for.

Children who are experiencing domestic violence and abuse or conflict may benefit from a range of support and services; we must be mindful that some children who are involved in domestic violence and abuse will be at risk of significant harm.

4.11 Children and mothers

All professionals should understand the following issues that children and their mothers may face, and take these into consideration when trying to help them:

- **Culture**: The culture among some communities means that it is often more difficult for women to admit to having marital problems. This is because a failed marriage is often seen as being the woman’s fault, and she will be blamed for letting down the family’s honour. In some cultures, a woman may
not be in a position to divorce her husband. If the husband does not want to comply with this, he can prevent giving a religious divorce to his wife.

- **Immigration status:** Children and their mothers may have an uncertain immigration status, which could prevent them from accessing services. The mother may also be hesitant to take action against her partner for fear of losing her right to remain in the UK. In some cases, women have received threats of deportation from their partner or extended family if they report domestic violence, and have had their passports taken from them.

Similarly, children may have had their passports taken away from them and may fear that they and/or their mother could be deported if they disclose domestic violence in the family.

- **Language/literacy:** Children and their mothers may face the additional challenge of engaging with services if English is not their first language. When working with these children and families, employees should use professional interpreters who have a clear Disclosure and Barring Service (DBS) check. It is not acceptable to use a family member or friend, and members of the extended community network should also be avoided wherever possible.

- **Temporary accommodation:** Many families live in temporary accommodation. When a family moves frequently, they may face chronic poverty, social isolation, racism or other forms of discrimination, and the problems associated with living in disadvantaged areas or in temporary accommodation. These families can become disengaged from, or may have not been able to become engaged with, health, education, social care, welfare and personal social support systems.

- **Recent trauma:** Some recently arrived immigrant families often have a traumatic history and/or a disrupted family life, and may need support to integrate their culture with that of the host country.

- **Disability:** Children and/or mothers with disabilities may be especially vulnerable in situations where the abuser is also their primary carer, and some refuges may lack appropriate facilities to respond to their particular needs. The British Crime Survey consistently shows that disabled people are much more likely to experience domestic violence than non-disabled people.

- **Social exclusion:** Children and their families may also face additional vulnerabilities as a result of social exclusion. The British Crime Survey indicates that people who are currently on a low income and/or do not own their own home are more likely than those on a higher income and/or homeowners to have experienced incidents of domestic violence. This can include women with no recourse to public funds.

Lesbian, gay, bisexual and transgender people may also be especially vulnerable, and issues such shame, stigma, mistrust of authority (particularly the police), fear of having children taken away because of incorrect stereotyping, ‘outing’, etc. can lead to abuse/violence being hidden and unreported. There are also issues around safe havens for transgender people and their children, and some women's refuges may not accept men who have not fully transitioned.
4.1 The Domestic Violence Disclosure Scheme (DVDS)
The DVDS, (also known as 'Clare’s Law') commenced in England and Wales on 8 March 2014 and gives members of the public a formal mechanism to make enquiries about an individual who they are in a relationship with, or who is in a relationship with someone they know, where there is a concern that the individual may be violent towards their partner. This scheme adds a further dimension to information-sharing about children where there are concerns that domestic violence and abuse is impacting on the care and welfare of the children in the family.

Members of the public can make an application for a disclosure, known as the 'right to ask'. Anybody can make an enquiry, but information will only be given to someone at risk or a person in a position to safeguard the victim. The scheme is for anyone in an intimate relationship, regardless of gender.

Partner agencies can also request that disclosure is made of an offender’s past history where it is believed someone is at risk of harm. This is known as 'right to know'.

If a potentially violent individual is identified as having convictions for violent offences, or information is held about their behaviour which reasonably leads the police and other agencies to believe they pose a risk of harm to their partner, the police will consider disclosing the information. A disclosure can be made if it is legal, proportionate and necessary to do so.

4.13 Recognising domestic violence and abuse
Employees may work with adults who are experiencing or have experienced domestic violence and abuse but have not disclosed this. Research suggests, for example, that women experience on average 35 incidents before reporting to the police. Employees and volunteers must therefore be alert to signs that a child or family they are working with may be experiencing domestic violence and abuse, whether as a victim or as a perpetrator.

Employees who are in contact with young people or adults who are threatening or abusive towards them need to be alert to the potential that these individuals may be similarly abusive in their personal relationships, and assess whether domestic violence and abuse is or may be occurring within the family.

Employees who are working with children and families and who have identified incidents or issues of domestic violence and abuse need to consider these incidents with regard to the types of behaviours, severity, frequency and duration. This will indicate the length of time children may have been exposed to a traumatic and abusive situation.

4.14 Effects of domestic violence and abuse
Prolonged or regular exposure to domestic violence and abuse can have a serious impact on a child’s development and emotional well-being, despite the best efforts of the victim’s parent/carer to protect the child. The following effects must be taken into consideration:
- Domestic violence and abuse may have a number of long term psychological and emotional impacts.

- Children may be greatly distressed by witnessing (seeing or hearing) the physical and emotional suffering of a parent or carer, or witnessing the outcome of any assault.

- Children may be pressurised into concealing assaults, and experience the fear and anxiety of living in an environment where abuse occurs.

- Domestic violence and abuse may impact negatively on an adult victim’s parenting capacity.

- Children who are exposed to domestic violence and abuse may be drawn into the abuse and themselves become victims or perpetrators.

For children living in situations of domestic violence and abuse, the effects may result in behavioural issues, absence from school, difficulties concentrating, lower school achievement, ill health, bullying, substance misuse, self-harm, running away, anti-social behaviour and physical injury.

4.15 Domestic violence and abuse in pregnant women
Domestic violence and abuse during pregnancy can pose a threat to the unborn child as assaults on pregnant women often involve punches or kicks directed at the abdomen, risking injury to both the mother and the foetus. In almost a third of cases, domestic violence and abuse begins or escalates during pregnancy and it is associated with increased rates of miscarriage, premature birth, foetal injury and foetal death. The mother may be prevented from seeking or receiving anti-natal or post-natal care, further increasing the risk to both herself and her unborn child. In addition, if the mother is being abused this can affect her attachment to her child, more so if the pregnancy is a result of rape by her partner.

4.16 Domestic violence and abuse in young women
Young women in the 16 to 24 age group, some of whom may be teenage mothers, are most at risk of being victims of domestic violence and abuse. Research by the University of Bristol and the NSPCC has also found that children in the 13 to 16 age group are also vulnerable to abuse within relationships (see Barter, C. et al (2009) Partner Exploitation and Violence in Teenage Intimate Relationships).

Online abuse

4.17 Guidance
Tips for keeping children, young people and adults at risk safe online include:

- Talk to children and adults at risk about what they are looking at and who they are talking to online.

- Remind them of the importance of not talking to or accepting friend requests from people they don’t know in real life.
- Remind them that people might not be who they say they are online. It is very easy for people to set up accounts with fake names, identities and photos to make us all believe that they are someone they are not.

- Encourage them to keep all personal information such as passwords, phone numbers, friends, school address details, etc. private.

- Warn them that the things they write and the photos they post online might be accessed by people other than their friends if they don’t keep their accounts private.

- Talk to parents and carers about setting parental controls and privacy settings so that they can see and control what their child or adult at risk is doing online via their device.

- Highlight the risks of meeting in person people they only know through online contact. Meeting such contacts in real life can pose many risks, and children and adults at risk should be encouraged to be open and honest with a trusted adult if someone is asking to meet up with them in real life.

4.18 Impact of online abuse
The impact on a child of ICT-based sexual abuse is similar to that for all sexually abused children. However, it has an additional dimension of there being a visual record of the abuse. ICT-based sexual abuse of a child constitutes significant harm through sexual and emotional abuse.

4.19 Considerations of online abuse
Employees and volunteers working with children, adults and families should be alert to the possibility that:

- A child may already have been/is being, abused and the images distributed on the internet or by mobile telephone.

- An adult or older child may be grooming a child for sexual abuse, including for involvement in making abusive images. This process can involve the child being shown abusive images.

- An adult or older child may be viewing and downloading child sexual abuse images.

4.20 Legislation against online abuse
The Serious Crime Act 2015 introduced an offence of sexual communication with a child. This applies to an adult who communicates with a child and the communication is sexual, or if it is intended to elicit from the child a communication which is sexual and the adult reasonably believes the child to be under 16 years of age. The Act amended the Sex Offences Act 2003 so it is now an offence for an adult to arrange
to meet with someone under 16 having communicated with them on just one occasion (previously it was on at least two occasions).

The UK legislates against the production, distribution and possession of abusive images of children (also known as child pornography). It is an offence to take, permit to be taken, make, possess, distribute or advertise indecent images (photographs or pseudo-photographs) of children as stated by the Protection of Children Act 1978 England and Wales and amended by the Criminal Justice and Public Order Act 1994.

An indecent image of a child is a visual record of the sexual abuse of a child, either through sexual acts by adults, other children (or which involves bestiality), or children posed in a sexually provocative way. It is a serious offence to seek out images of child abuse. The making of (including the voluntary downloading of) and possession of such images carry maximum sentences of ten and five years respectively.

The UK laws which relate to child abuse images are:

- Protection of Children Act 1978 (England and Wales) as amended by the Criminal Justice and Public Order Act 1994
- Racial and Religious Hatred Act 2006
- Communications Act 2003
- Civic Government Act 1982 (Scotland)
- Sexual Offences Act 2003: Key Changes (England and Wales)
- Memorandum of Understanding: Section 46 Sexual Offences Act 2003

**Radicalisation and prevent guidance**

4.21 Definition of extremism
The Government defines extremism as: ‘The vocal or active opposition to our fundamental values, including democracy, the rule of law, individual liberty and the mutual respect and tolerance of different faiths and beliefs. We also regard calls for the death of members of our armed forces as extremist’.

4.22 Radicalisation in children and young people
Children and young people can be radicalised in different ways:

- They can be groomed either online or in person by people seeking to draw them into extremist activity. Older children or young people might be radicalised over the internet or through the influence of their peer network. In this instance, their parents might not know about this or feel powerless to stop their child's radicalisation.
- They can be groomed by family members who hold harmful, extreme beliefs, including parents/carers and siblings who live with the child and/or person(s) who live outside the family home, but have an influence over the child's life.

- They can be exposed to violent, anti-social, extremist imagery, rhetoric and writings, which can lead to the development of a distorted world view in which extremist ideology seems reasonable. In this way, they are not being individually targeted but are the victims of propaganda which seeks to radicalise.

A common feature of radicalisation is that the child or young person does not recognise the exploitative nature of what is happening and does not see themselves as a victim of grooming or exploitation.

The harm children and young people can experience ranges from a child adopting or complying with extreme views, which limits their social interaction and full engagement with their education, to young children being taken to war zones and older children being groomed for involvement in violence.

4.23 The Children’s Society’s responsibilities
This practice guidance summarises the responsibility of professionals and volunteers to intervene effectively to prevent the grooming of children for involvement in extremist activity.

For many, this will mean being alert to the ways in which young people can become vulnerable to radicalisation, the indicators that they are being radicalised and knowing how to report these concerns. For others who have more specific safeguarding responsibilities, it will involve complex work to support victims and disrupt and prosecute perpetrators. For everyone, it will involve questioning attitudes and beliefs that may get in the way of recognising that children are being radicalised and providing the consistent, determined non-judgemental support they and their families need.

The Prevent Strategy 2011 is available on the gov.uk website.

Legislation summary
There are a number of key pieces of legislation which set out the framework for all agencies working with children. These are:

4.24 The Children Act 1989
This act is the foundation on which the protection of children is based. Of paramount importance throughout is the 'welfare of the child'. In essence, this means that the need to protect children comes before everything else, and this principle needs to be at the forefront of all of our work. This may at times cause problems and raise questions for employees and volunteers. However, the principle remains that the protection of children from abuse overrides all other considerations, including confidentiality.
4.25 The Children Act 1989
This act introduced the concept of significant harm as the threshold which justifies compulsory intervention in family life in the best interest of children. The salient points of the act, which employees and volunteers need to be familiar with, are:

- **Section 17** It shall be the general duty of every local authority:
  - To safeguard and promote the welfare of children within their area who are in need.
  - So far as is consistent with that duty, to promote the upbringing of such children by their families, by providing a range and level of services appropriate to those children’s needs.

- **Section 20** Every local authority shall provide accommodation for any child in need within their area who appears to them to require accommodation as a result of:
  - There being no person who has parental responsibility for them.
  - Their being lost or having been abandoned.
  - The person who has been caring for them being prevented (whether permanently or not, and for whatever reason) from providing them with suitable accommodation or care.

- **Section 47** where a local authority has either:
  - Been informed that a child who lives, or is found, in their area is the subject of an emergency protection order, or is in police protection.
  - A reasonable cause to suspect that a child who lives, or is found, in their area is suffering, or is likely to suffer significant harm. The authority shall make, or cause to be made, such enquiries as they consider necessary to enable them to decide whether they should take any action to safeguard or promote the child’s welfare.

- **Section 31 (9):**
  - ‘Harm’ means the ill-treatment or the impairment of health or development, including for example, impairment suffered from seeing or hearing the ill-treatment of another.
  - ‘Development’ means physical, intellectual, emotional, social or behavioural development.
  - ‘Health’ means physical or mental health.
  - ‘Ill-treatment’ includes sexual abuse and forms of ill-treatment that are not physical.
4.26 The Children Act 2004
The Children Act 2004 was a direct result of the findings by Lord Laming into the death of Victoria Climbie. The salient points of the act, which employees and volunteers need to know, are:

- **Section 10**, which embodies:
  - The need for co-operation between local authorities and all agencies working with children to improve their well-being.
  - The duty of local authorities to take account of the views, wishes and feelings of children and young people involved in child protection investigations and when providing services to children in need.

- **Section 11**, which states:
  - Each person and body to whom this section applies (this includes local authorities, the NHS and the police) must make arrangements for ensuring that their functions are discharged having regard to the need to safeguard and promote the welfare of children.
  - Any services provided by another person pursuant to arrangements made by the person or body in the discharge of their functions are provided having regard to that need (this would include voluntary agencies). LSCBs were established under this legislation.

4.27 The Sexual Offences Act 2003
This act is split into two parts, the first devoted to sexual offences, creating new offences and widening the scope of existing ones, and the second covering offenders, with an emphasis on the protection of vulnerable individuals. The act makes changes to the following:

- Rape and consent
- Child sex abuse
- Prosecutions of persons under 18
- How the law affects those who advise children
- Abusive parents and carers
- Sexual offences involving the internet and ‘grooming’
- Monitoring convicted sex offenders

There are a series of new offences and protections under the act, which include:

- Trafficking persons for the purposes of sexual exploitation
- The prevention of children being abused through prostitution and pornography
- The protection of adults with a mental disorder from sexual abuse
- A new offence of voyeurism
4.28 **Children and Young Persons Act 2008**
The purpose of this act is to extend the statutory framework for children in care in England and Wales and to make sure that they receive high quality care and services, which are focused on, and tailored to, their needs. It will be for the Secretary of State for Children, in conjunction with other relevant ministers, to decide how and when the provisions are enacted.

4.29 **Working Together to Safeguard Children 2015**
Working Together sets out how organisations and individuals should work together to safeguard and promote the welfare of children and young people in accordance with the Children Act 1989 and the Children Act 2004. It is important that all those working to safeguard children and young people understand fully their responsibilities and duties as set out in primary legislation and associated guidance.

4.30 **Safeguarding Disabled Children: A Practice Guide** (published July 2009)
This document sits alongside Working Together and offers guidance to LSCBs and practitioners from all disciplines working with disabled children.

4.31 **Single Assessment**
The Early Help Assessment for Children and Young People is one element of integrated frontline service delivery. The Social Care Single Assessment, which forms the early help assessment, replaced the Common Assessment Framework, although some local authorities may still refer to their early help assessments. The early help assessment is a shared assessment for use across children’s services. It aims to help the early identification of children and young people’s emerging needs, and promote coordinated service provision to meet them. The assessment is family-based, which means that each child’s needs/strengths can be captured within one assessment.

4.32 **Children and Family Act 2014**
This act created changes to the law to give greater protection to vulnerable children, better support for children whose parents are separating, a new system to help children with special educational needs and disabilities, and help for parents to balance work and family life. The act introduced changes to:

- Adoption and contact
- Family Justice systems and processes
- Children and young people in England with Special Educational Needs or Disabilities (SEND)
- Childcare changes
- Welfare of children
- The Children’s Commissioner

The reforms for children in care have now been implemented, including giving children the choice to stay with their foster families until their 21st birthday. From 1 September 2014, Statements of Special Education Needs and Learning Disability Assessments were replaced by Education, Health and Care Plans (EHCP). The plans aim to make sure that all the support that a child or young person with SEND, not just their education is agreed in one place. These plans will support young
people up to 25 years old if they are still in education or training, and would benefit from a plan.

4.33  The Care Act 2014 Part 1
Part 1 of the Care Act pulls together threads from over a dozen different acts in a single, modern framework for care and support for adults. It prioritises individual well-being for adults, and care and support over the age of 18 years, with a particular focus on person-centred practice and outcomes, putting people more in control of their care and support.

The intended outcome of the legislation is that people’s well-being, needs and goals are prioritised so that individuals will no longer feel like they are battling against the system to get the care and support they need. For disabled young people aged 18 to 25 years, there will be an impact from both the Care Act and the Children and Families Act 2014. The act:

- Is outcomes-focused
- Includes a duty to promote well-being
- Promotes control by the individual over day to day life

4.34  Serious Crime Act 2015
The Serious Crime Act gives effect to a number of legislative proposals in the Serious and Organised Crime Strategy. In doing so, it builds on current law to make sure that the National Crime Agency, the police and other law enforcement agencies have the powers they need effectively and relentlessly to pursue, disrupt and bring to justice serious and organised criminals. In addition, the act includes provisions to strengthen the protection of vulnerable children and others, including to tackle FGM and domestic abuse.

4.35  Modern Slavery Act 2015
In brief, the term ‘modern slavery’ encompasses: human trafficking, slavery, sexual and criminal exploitation, forced labour and domestic servitude. The current offences for which are spread across several pieces of legislation.

The Modern Slavery Act 2015 is intended to provide the police with stronger legal powers to stamp out modern slavery, ensuring that the perpetrators receive suitably severe punishment, while enhancing the protection of, and support for, all victims.

The new act consolidates and updates the existing criminal legislation on human trafficking, slavery, forced labour and domestic servitude and increases the maximum custodial sentence for the most serious offences from 14 years to life. In addition, the legislation creates the post of Anti-Slavery Commissioner and places a duty on specified public authorities, including local authorities, to report potential victims of trafficking to the National Crime Agency. This act can now be used to support victim of child sexual exploitation.
Chronologies and safeguarding

4.36 Using chronologies
The use of chronologies as a means of analysing progress, patterns, themes and trends within a safeguarding case has long been recognised as extremely useful. It is therefore strongly advised that service managers and employees utilise the chronologies process on Mosaic when there is a live safeguarding concern.
5. Relevant Resources

- Safeguarding children in whom illness is fabricated or induced: Supplementary guidance to working together to safeguard children (DCFS, 2008)
- Guidance on developing and implementing multiple agency policies and procedures to protect adults from abuse (Department of Health)
- Safeguarding children who may have been trafficked: Practice guidance (2011)
- Clinical governance and safeguarding (Department of Health, 2010)
- Working together to safeguard children (2015)
- Child sexual exploitation: Definition and a guide for practitioners, local leaders and decision makers working to protect children from child sexual exploitation (Department for Education, 2017)
- Child sexual exploitation annexes to ‘Definition and a guide for practitioners, local leaders and decision makers working to protect children from child sexual exploitation’ (Department for Education, 2017)
6.1 Raising a concern with local authority children’s services

In the event of immediate risk of harm to a child:
Within CYPD – contact the police, then speak to line manager within one hour of the incident. Other TCS – contact the police, speak to line manager within one hour of incident, and contact safeguarding team within two hours.

In the event of concerns that a child or young person is at risk of abuse or neglect:
Within CYPD – make referral to children’s services following local LSCB procedures & confirm in writing, within two hours. Other TCS – raise concern with manager, who consults with safeguarding team within two hours to receive advice and guidance.

Record safeguarding workflow on Mosaic
Employee with concern

Acknowledge receipt within one working day
Children’s services

Agree outcome (e.g. no further action or child’s need of additional services
Children’s services

Convene strategy meeting to decide if agency checks needed
Children’s services

Separate concern raised outside TCS following a strategy meeting
Agency / member of public

Contribute to agency checks through case records and discussion with employee. Information collated and sent to children’s services
TCS

Hold child protection conference within 15 working days of strategy meeting if child assessed to be at risk of significant harm
Children’s services
6.2 Challenging a children’s social care decision not to accept a referral

**Specific Escalation for a Case Conference**

If any member of staff holds sufficient concern that a child is at risk of significant harm when the local authority have decided not to call a conference, they must raise this with their line manager. The line manager must discuss this with the area director, who will notify and consult with the director of CYP and the strategic lead for safeguarding. If concerns remain, The Children’s Society can formally request that local authority children’s social care convene an initial child protection conference. Statutory guidance states that children’s social care should convene a conference where one or more professionals, supported by a senior manager / named or designated professional, requests one.